

**City of Brisbane:**

1. Page 29, Table IV-3, under “Public Works” includes this language:

“...wastewater collection service is provided by the City of Brisbane, including within GVMID and the Bayshore Sanitary District.”

The overwhelming majority of wastewater collection within BSD service area is completed by BSD. There is a very small area of the Northeast Ridge within BSD serviced by GVMID, by mutual consent of BSD and GVMID. Brisbane/GVMID do operate a transmission line in Bayshore Boulevard that pumps sewage to SFPUC for treatment, but this line does not conduct collection in the BSD service area.

Comment noted and MSR revised accordingly.

2. Page 35, under “Water Supply Availability” includes this language:

As indicated in the Table, Brisbane has been purchasing less than its allocation for the immediate past three fiscal years. If the State mandated 20 percent conservation reduction by year 2020 is reached, the City will be at its full allocated amount.

The conclusion in the second sentence is not supported by the facts in the MSR, and it is not the conclusion of Brisbane DPW staff. Our forecast planning is that under full build-out of currently approved development (which excludes Baylands, and the hotel parcel at Sierra Point), we will be at 85% of our allocated amount. This forecast included consideration of increasing conservation requirements expected to be imposed through the California Plumbing Code, but did not include expected impacts from the 2010 20x2020 Water Conservation Plan. (For reference, note that this plan proposes a statewide target consumption of 154 GPCD by 2020. Current Brisbane/GVMID residential GPCD hovers around 45 GPCD.) Even if we were to reduce consumption by 20%, we would only be further under our allocation than already predicted.

Comment noted and MSR revised accordingly.

3. Page 32, Table IV-7, Emergency Medical Response Times:

Strike out “Average” heading inside third column after Brisbane (we don’t use averages, instead fractals); Table IV-8, Fire Incident Response: strike out “Average” heading inside third column after Brisbane.

Comment noted and MSR revised accordingly.

## **North County Cities and Special Districts MSR Response to Comments**

4. Page 20, “Water Supply Reliability and Policy Issues:”

Please update the second to the last paragraph to reflect state mandates that went into effect on May 18, 2015. Please also note that Brisbane and GVMID are considered small water suppliers and thus have the ability to meet the State’s mandate for a 25% reduction in water consumption through enforcing two-day-a-week scheduled water for outdoor landscaping.

Comment noted and MSR revised accordingly.

5. On p. 23 and 52 please update the title of contact person to Sr. Management Analyst.

Comment noted and MSR revised accordingly.

6. On p. 26, please change the last sentence to “Additionally, the applicant’s draft plan proposes...current population.”

Comment noted and MSR revised accordingly.

7. On p. 27 under “Brisbane Baylands and Priority Development Areas”, second paragraph first sentence, please delete “in Brisbane”.

Comment noted and MSR revised accordingly.

8. On p. 28, under “Owl and Buckeye Canyons, last sentence of the paragraph, please delete “in the future” found in the middle of the sentence.

Comment noted and MSR revised accordingly.

9. On p. 29, Table IV-2 under “Parks and Recreation Services”, please add to end of the sentence, “and manages afterschool programs, Youth Sports, and Youth, and Youth and Adult classes”.

Comment noted and MSR revised accordingly.

10. On p. 32, Table IV-7 and Table IV-8, please remove “Average” in the column heading after “Brisbane”.

Comment noted and MSR revised accordingly.

11. On p. 34 under “Water”, please insert the following sentence: “A capital projects charge was approved by the City Council on November 20, 2014 to fund the following projects: improved water pressure for fire protection in the Annis Rd. area, upgrades to the Glen Park Pump Station and replacement of our supervisory control data acquisition (SCADA) system”.

Comment noted and MSR revised accordingly.

12. On p. 35, under “Water supply Availability”, please delete the last sentence in the paragraph, “If the State mandated...” due to a lack of factual support in the existing content or in Table IV-11.

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Comment noted and MSR revised accordingly.

13. On p. 35, Table IV-11, please revise the numbers for row “City of Brisbane and Guadalupe Valley MID” row to 478,871 under column “Supply Guarantee” and 276,601 under the column “Actual FY 2009-10”.

Comment noted and MSR revised accordingly.

14. On p. 35, under “Wastewater” please insert the following sentence before the last sentence of the 4<sup>th</sup> paragraph: “The capital projects charge approved by the City Council on November 20, 2014 also includes undergrounding the sewer line on Bayshore Blvd.”

Comment noted and MSR revised accordingly.

15. On p. 39, under “Property Tax”, please revise the first sentence to note that property tax is the third-largest revenue source. Both sales tax and transient occupancy tax are higher.

Comment noted and MSR revised accordingly.

16. On p. 40 under “Sales Tax”, please note in the first sentence that sales tax is the City’s largest single revenues source.

Comment noted and MSR revised accordingly.

17. On p. 40 under “Long Term Challenges”, please delete the sentence, “Retiree health benefits continue to be provided on a pay-as-you-go basis.”

Comment noted and MSR revised accordingly.

18. On p. 44 under “Dissolution of the Redevelopment Agency (RDA)”, first paragraph, please revise the second sentence to, “The Brisbane RDA owed significant debt to the City’s General Fund; the repayment of interest was used for operating costs.”

Comment noted and MSR revised accordingly.

19. On p. 54 under “growth and Population”, second paragraph, please revise the sentence to “the service area population will grow to approximately 1,817... an increase of 87 percent.”

Comment noted and MSR Revised accordingly.

20. On p. 55, under “Infrastructure Needs”, the first paragraph, please delete the last sentence, “One major capital improvement. NOT within GVMID’s boundaries.”

Comment noted and MSR revised accordingly.

21. On p. 57, please update Table IV-19 to be the same as that of Table IV-11 on p. 35.

Comment noted and MSR revised accordingly.

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22. On p. 59, under the bullet “Dissolve GVMID and merge with City of Brisbane”, please update “1,888 persons” to “1,817 persons”, and the percentage increase to “87 percent”. Please also make these same updates in the chart that follows under “Growth and population for the affected area”, and within the charts on p.61 and p.62.

Comments noted and MSR revised accordingly.

### **Bayshore Sanitary District**

1. Page 43, Table IV-16, the numbers cited for commercial rates are incorrect. The rate depends on the strength factor which varies from 0.9 to 2.41

Comment noted and MSR revised to show this information by asterisk on the table.

2. Page 43, Table IV-16, is missing the charge for residential flows for Brisbane. That needs to be shown in order to understand how the bimonthly charge of \$144.47 is arrived at.

Comment noted. On further review with City of Brisbane, no change is needed. Table is for comparative purposes, not a rate analysis.

3. Attached is the Brisbane sewer service charge found on the City’s website. These charges should be reflected on all the applicable tables. On March 3, 2015, the City of Brisbane notified their residents that they will be charged a new capital projects charge that will fund needed improvements to the City’s water and sewer system (see attached). How is this accounted for in the analysis of Brisbane’s rates, especially sewer rates?

Comment noted. On further review with City of Brisbane, the City has indicated that the capital projects charge is levied only on the water rates and bills, not on sewer rates or bills. No change is needed.

4. Pages 57 & 75, Population/Growth; Since the MSR process began the District has received inquiries and been made aware of potential and renewed interest in development of lands within BSD. And actually, the 2<sup>nd</sup> paragraph references potential areas pf development. We would ask that the second line of paragraph be changed to read: “According to the District a more favorable financial climate has resulted in a number of inquiries from developers about the District’s service capabilities relative to the development of vacant parcels and the redevelopment of existing parcels to a higher density.

Comment noted and the MSR revised to add the sentence to the paragraph.

5. Page 75, top grid, change Bayshore Sanitary District’s 15-square mile service area to 1.6-square mile service area.

Comment noted and MSR revised accordingly.

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6. Unallocated reserves: The District has no unallocated reserves. Request a change of the paragraph: District Financial Overview: Change the first sentence to read “The District’s overall financial position and health appears positive with a designated Capital Improvement Fund and multiple contingency funds, each with a specific purpose.” Add to the second sentence “This allows the District to plan for future needs and rehabilitation of existing infrastructure without having to burden its constituents with bonds or assessments.”

Comments noted and MSR revised accordingly.

### **City of Daly City**

The City of Daly City submitted a letter with comments and proposed corrections, clarifications and comments on July 2, 2015.

All report detail edit corrections requested in the letter were made to the document. A copy of the letter is included by reference. The comments regarding governance alternatives and options are noted and will be addressed in the Executive officer’s agenda report (including a notation verifying that NSMSD is not merged with the City).

### **North San Mateo County Sanitation District**

The City of Daly City included comments for the North San Mateo County Sanitation District in their letter of response.

All report detail edit corrections requested in the letter were made to the document.

### **Town of Colma**

1. The Town has adopted the Fiscal Year 2014-15 Budget that includes more than 128 percent of General Fund expenditures (amount) in reserve. Thus any notion of consolidation with any neighboring city is out of the question.

Comment is noted. The amount of General Fund level amount in reserve is a positive statement of financial health of the agency.

2. The Town is interested in studying the potential merger of the Town and the Colma Highway Lighting District governance alternative.

Comment noted and will be included in staff discussions of outcomes of the MSR.

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3. The Town City Council is concerned about the recommendations regarding the Colma Fire Protection District. Any dissolution proposal is opposed by the Council due to the potential impact of services to the Town area and the current level of service being provided by the CFPD.

Comments noted, and language included in the revised Final Draft report noting that the Town of Colma should be included in any discussions of potential change of service or reorganization of fire services.

4. The City Council has also reviewed the portion of the Draft MSR regarding the dissolution of the Broadmoor Police Protection District (Broadmoor). Again, the City Council is concerned that the consultant preparing the Draft MSR failed to discuss any potential dissolution with the Town staff. The Town opposes the dissolution of the Broadmoor PPD and supports the status quo alternative.

Comments noted. It is the purpose for the Public Review Draft Report circulation to inform all affected agencies of potential alternative governance options being reviewed and to receive agency comment. It is timely to have the comments of the Town of Colma considered at this time in the public discussion process. The alternatives included in the report are options for the Commission to consider as part of the MSR and for future discussion by LAFCo and the affected agencies after the Final MSR Report is submitted.

### **Colma Fire Protection District:**

1. Page 152, second paragraph: The report mentions the irregular boundaries of the Fire District. We want the Commission to understand that these boundaries are not the result of District action, but those of LAFCo-approved annexations. We realize the boundaries are irregular, but to use that in a decision regarding our future is inappropriate. LAFCo is more responsible for this than the District is.

Comment noted. The Cortese Knox Hertzberg Local Government Reorganization Act of 2000 permits submittal of annexation applications by property owners. San Mateo County General Plan policies encourage annexation of urbanized neighborhoods in city spheres of influence.

2. Page 157: There is discussion regarding a second alarm fire at which the Colma Fire District received assistance from other agencies. This is the norm for our system here in San Mateo County. Every fire department in this County receives automatic aid at every level of response. As a matter of fact, the Colma Fire District responded outside of our direct responsibility area 33 times in 2014 and received aid only three times. We are part of a very robust and modern response system. It is inappropriate for the report to mention this as if it is a deficit of our agency.

Comment noted, and MSR revised accordingly to add discussion on benefits of mutual and automatic aid for and by the District.

3. Page 158: the report mentions that: “Based upon current budget resources and available performance statistics, no significant deficiencies have been identified for Colma Fire Protection District.”

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Comment noted. Also a clarification was made to the National Response Standard for Urban Volunteer Fire Departments in the Table IV-63. The clarification does not negatively affect the comparison of the CFPD and the National Standard.

7. Page 159: in regards to the property tax received by the district in comparison to other Fire Districts. This is an inheritance from our forefathers. Though again based in fact, we do not believe that this should be used as a basis for the LAFCo staff SOI statement.

Comment noted. The focus of discussing types and levels of revenue sources is to evaluate the financial resources of each agency, the financial ability of the agency to provide service, and a projection of expected continuation of those revenue sources into the foreseeable future.

### **Broadmoor Police Protection District**

1. We are discouraged by the report, but perhaps more importantly we are concerned and skeptical of the lack of communication/involvement in the creation of this report. The BPPD believes that the conclusions your staff formed, based on an outside audit, had a predetermined goal from the on-set and clearly lacks supporting data for the report's conclusions and recommendations. In addition, this report was not subject to any review prior to its semi-release to the media when BPPD personnel were readily available.

Comments noted. Since receipt of the BPPD comments, the LAFCo Executive Officer, Chief Stellini and Supervisor Adrienne Tissier met to discuss concerns expressed by the BPPD, the LAFCo MSR process, and provisions of LAFCo law that govern spheres of influence. Discussion acknowledged that while there is a fundamental conflict between laws and policies under which LAFCo operates and the mission of BPPD, there are recommendations in the MSR that BPPD intends to implement in regard to finance, accountability and transparency.

The outline of the process for the MSR study included the following summarized steps that were undertaken during the transition of the retirement of the Police Chief and hiring of the new Chief:

In April, 2014 all North County agencies were informed of the upcoming MSR/SOI study and asked to complete a survey. There was periodic follow up by San Mateo LAFCo staff. LAFCo also offered to meet with agency staff.

BPPD prepared a Survey response to LAFCo that provided the initial basis for the review of the District organization and operations. The consultant communicated with former Chief Parenti over a five-month period beginning in late December 2014, by email and telephone, at least nine times sharing issues and requesting additional input from the District. Topics addressed included: agency organization, staffing, levels of service, patrol shifts and response times, financial information and status of annual audits, and other information of concern to the District for input.

Following Chief Parenti's retirement, a first draft of the agency "Profile" chapter was shared with the District in December 2014 for comment. There were no clarifying comments submitted by BPPD. An initial Draft of the full Agency Chapter (including draft determinations and alternative governance options) was shared with the District staff on April 9, 2015, and a second email was sent on April 27,

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2015 seeking comments and input. A second copy was sent to the newly appointed Chief Stellini requesting comments even though the comment deadline had passed. The District declined to comment on the administrative draft chapter which appears to be the result of other workload priorities and the transition of newly hired Chief Stellini. Changes have been made to the public hearing report based comments received on the Circulation Draft. And as noted above, the Chief has since met with LAFCo staff and indicates recommendations in the MSR will be pursued.

2. The report notes that BPPD should be reallocated to Daly City upon annexation – this is concerning when in your Daly City LAFCO report, you note that Daly City is spread thin, whereas BPPD is financially stable.

Comment noted. The report does not state that “City of Daly City is spread thin” but instead indicates that City of Daly City appears to be operating at an acceptable service level in police services, and the City has recovered substantially financially in the past two years from the recession impacts. While Daly City police personnel per 1000 population is lower than most of the studied agencies, the Department covers the most square miles of the agencies studied, and the police headquarters is within two miles of most of the Broadmoor Village area.

3. There is no mention or statement of fact that the community of Broadmoor would receive a higher degree of police service it enjoys today or same level if annexed by Daly City, furthermore, this statement is not supported by a financial study.

Comment noted. No financial study was completed on this alternative because the MSR is a governance and service assessment of current and expected services, not a detailed fiscal study of specific alternatives. If an annexation or reorganization were initiated by an interested party, a detailed service and financial study should be completed.

4. BPPD has one, full-time, non-sworn clerk identified as an “Administrative Assistant”, the clerk is also recognized as BPPD’s point of contact for LAFCO.

Comment noted. Ms. Rios has assisted LAFCo and the consultant with information and a tour of the BPPD headquarters facility.

5. BPPD is patrolled “solely” with two full time officers at all times. Reserve officers, do support the department and at times backfill shifts, as reserves do at every other police department throughout the nation.

Comment noted and reflected in the MSR report accordingly. The prior narrative was obtained by telephone interview with former Chief Parenti as part of the study development process and included in the first draft Agency Chapter provided to the District for review prior to circulation.

6. A recent study shows that BPPD has a population of 4,600, though the LAFCO report of 2007 had BPPD’s population at 4,243 for a 2000 census.



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Comment noted. The MSR documents that current and future population estimates were derived from the 2010 Census and ABAG forecasts. LAFCo advises that when subtracting Colma Fire Town Population (1,492) from Colma Fire District Population (6,125), the resulting number is (4,633). LAFCo is agreeable to using the revised population number, and the MSR will be revised accordingly.

7. LAFCO 2007 report notes “historically there has not been support from Broadmoor community for annexation” this is still true today, though this not memorialized in the 2015 report in the same context.

Comment noted. It is the consultant’s preference to describe the community support for the department under the “Status Quo” section, and an additional statement will be added that notes the community support for the District. The LAFCo Executive Officer’s staff report includes discussion of strong community support for the Police and Fire Districts, and preferences in regard to service delivery and remaining unincorporated.

8. BPPD does agree with Table IV-70, believing that our response times are lower than the National average, though we believe our response time, for emergency for “A” priority calls for service are actually lower then noted in your report.

Comment noted. The response time data in the report were obtained via the District from the County Dispatch Department records. While many priority 1 calls may be responded to faster than the average, the response time cited in the report represents the average for all Priority 1 calls for calendar year 2014.

9. The BPPD uses reserves/volunteers at “no” cost to the District.

Comment noted. However, it was not within the scope of the MSR to review individual groups of employees and costs. The statement that the reserves provide services at reduced costs was included to show that the District is utilizing methods to contain costs while providing services efficiently. Reserves and volunteers do require some minimal expenses (e.g., recruitment, training, workers compensation and other minimal expenses) but overall their costs are substantially less than regular or part-time employees. Additional wording has been added to the narrative in the report to clarify this issue.

10. Commissioners serve at no cost/compensation, unlike neighboring cities.

Comment noted.

11. Colma does not fully surround Broadmoor, but borders us on one side.

Comment noted, but no reference to this statement can be located in the report. Under Status Quo, reference is made to Broadmoor Village being surrounded by Daly City. A clarifying statement will be added to the report that a portion of the BPPD non-contiguous service areas abuts the Town of Colma and is bordered by Daly City on three sides.

12. General Plan Policy 7.24; The residents of BPPD do not “encourage” annexation, only LAFCO makes this claim.

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Comment does not match what the report states under accountability for community service needs, including the government structure and operational facilities section. This section states that “(County) General Plan Policy 7.24 encourages cities to annex urban unincorporated areas within designated city spheres of influence.” No change in wording made. Elsewhere, including in the Executive Officer’s report, the Broadmoor community’s desire to remain unincorporated is noted.

13. BPPD is included in the City of Daly City garbage franchise, via a County contract. For many years, a financial percentage of all BPPD residents’ garbage bills went into and continue to go to the DC general fund. Whether these monies rightfully belong to the BPPD is unclear, whereas an independent study by County Counsel is strongly requested to clarify this issue.

Comment noted. A request has been submitted to the City of Daly City for background information on the basis of the garbage franchise fees and service area revenue from the Broadmoor Village and unincorporated areas. Any information on this issue will be shared with BPPD. However, it should be noted that franchise fees are associated with agencies that are empowered, under their enabling legislation, to provide garbage collection and contract for same. This includes the County, cities, community service districts, county service areas and sanitary or sanitation districts. Police protection district enabling legislation does not include this authority, and therefore franchise fees for garbage would flow to an agency that is not authorized to manage the franchise.

14. BPPD residents not only enjoy libraries in Daly City, however, they also enjoy and are entitled to use all libraries in San Mateo County. Daly City residents in turn, enjoy the use of the three schools located in Broadmoor.

Comments noted. It is recognized that the County has a contract arrangement with Daly City for use of the City libraries. Under the terms of the agreement between the City of Daly City and the San Mateo County Library Joint Powers Authority, each year the San Mateo County Library pays to Daly City the property tax revenue it receives from the unincorporated areas of Broadmoor and Colma. Daly City uses this money to support its public library services on behalf of these communities. As to use of schools, it is a function of residency within the various school districts as to use and benefit, not the boundaries of City of Daly City or BPPD.

15. P. 178, “Community pursue fiscal analysis” please define community? Or should this be stated as “County”?

Comment noted. “Community,” in this context, includes the public and community leaders. However, from a practical perspective, the County is the likely agency that would undertake such a study but would only do so with demonstrated support from the affected community and other affected agencies. The MSR report has been revised to reflect this.

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16. Growth & population for affected area; where does ABAG receive its source of information, as we believe they already have miscalculated the population of BPPD.

Comment noted. ABAG, as a planning agency, utilizes Census and State Department of Finance data, city and County land use information, and other factors impacting population and growth, including housing type and building density, etc. LAFCO staff recognizes that BPPD is a non-contiguous service area, and the population data may be an estimate versus an exact population count. As noted above under Item 6, LAFCo advises that when subtracting Colma Fire Town Population (1,492) from Colma Fire District Population (6,125), the resulting number is (4,633) and is agreeable to accept that population, and the MSR will be reworded accordingly.

17. P. 178; The BPPD “provides an **adequate** level of service”, staffing the District at all times, with two full time officers 24/7.

Comment noted. However, this differs slightly from prior statements on BPPD’s staffing model and coverage in interviews between BPPD staff and the MSR consultant. In those interviews, it was stated that service levels are maintained with a minimum of two personnel utilizing primarily full time or part time reserve personnel, all fully qualified to serve.

18. Statements for the balance of the response regarding “inaccurate information, and the possibility of other misreported statements of fact” as well as the intent of the MSR study by LAFCO.

All comments made by the District are taken seriously. The report and study review process are intended to look at governance structures and service systems, including staff levels. The report is also designed to be factual and based upon data received, interviews, and the expertise and practical experience of the LAFCo staff and consultants. The Draft MSR Report was developed from the agency level “up,” and there were apparently breakdowns in the review and comment process by the District due to staffing transitions. The mission of LAFCo is well documented in the Cortese-Knox-Hertzberg Act (California Government Code, §56000 et al). It does not include a goal to “eliminate Special Districts,” rather it encourages efficiency in governance and service delivery through a variety of government structures. A key purpose of this MSR process is to identify a variety of governance options for additional discussion that may warrant further study now or in the future.

19. Statement concerning the “Whereas, the dissolution of the Colma Fire Protection District would certainly have a negative impact affecting emergency medical and fire services for the BPPD. The Colma Fire District currently provides BPPD with certified, First Aid Response Training. We presently enjoy a well-balanced working and social relationship, this in turn strengthens our commitment to our communities. Dissolution of the Colma Fire District would be another move backwards to good government and proven practices.”

Comments noted. The recommendation in the Draft MSR is to reaffirm the current “zero” SOI for the Colma Fire Protection District and will not result in dissolution of the agency unless a proposal is

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submitted to LAFCo and approved. Any consideration of such an action would have to be the result of additional study and consideration for a successor agency to carry out the functions and services of the CFPD. Additionally any application for dissolution that is not submitted by the District proposed for dissolution is subject to a protest process and potential election. It is noted in the report that CFPD provides needed services in the community.

**Broadmoor Property Owners Association (BPOA):**

The BPOA writes in opposition to the Municipal Service Review as it pertains to Broadmoor Village and Unincorporated Colma areas. The community is not in favor of alternatives identified including a County Service Area and contract for services, dissolution of Broadmoor Police Protection District (BPPD) and Colma Fire Protection District (CFPD) or annexation to the City of Daly City. Residents want to remain unincorporated and continue to receive the same excellent services from the County of San Mateo, BPPD and CFPD. The community does not it will receive the same level of service from Daly City. BPPD residents gave an overwhelming vote of support for an increase in the parcel tax for police services. The letter cites the piecemeal annexations and cites the the proposal by the County to contract with Daly City for services as “piecemeal services”. The letter states that Broadmoor residents want the status of Broadmoor to remain “status quo” and ask the Commission to recognize the area as unique.

Comments are noted. The LAFCo Executive Officer attended a BPOA meeting to present the Circulation Draft MSR and can attest to the profound desire of attendees to remain unincorporated and retain BPPD and CFPD. The BPOA incorrectly interprets alternatives identified in the report such as formation of a County Service Area and contracting with Daly City as a suggestion or proposal by the County of San Mateo. LAFCo is independent of the County and the County of San Mateo did not request or propose these alternatives. Government Code Section 56430 requires a LAFCo municipal service review to consider alternative service delivery and governance scenarios. LAFCo acknowledges the Community’s strong desires to remain unincorporated and retain local special districts. LAFCo must also take into consideration the unique circumstance of an unincorporated community wholly surrounded by a city and state policies that encourage annexation of such areas to cities to provide for more efficient service delivery, including the challenges for County to provide services to such areas.

**Individual Comments:**

The following individuals submitted letters or e-mails in opposition to recommendations in the Municipal Service Review and expressing a strong desire to remain unincorporated with service provided by BPPD and CFPD. Letters are attached.

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<b>Alyce Bowser, Broadmoor Resident</b>	Opposed to recommendations in report

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<b>John V. Aguerre, Broadmoor Resident</b>	Opposed to recommendations in report	
<b>Ho Louie, Broadmoor Resident</b>	Opposed to recommendations in report	
<b>Daisy Louie, Broadmoor Resident</b>	Opposed to recommendations in report	
<b>Vera Sons, Broadmoor Resident</b>	Opposed to recommendations in report	
<b>Kendra Langer, Broadmoor Resident</b>	Opposed to recommendations in report	
<b>Tamie Mak, Broadmoor Resident</b>	Opposed to recommendations in report	
<b>George Abuyaghi, Broadmoor Resident</b>	Opposed to recommendations in report	
<b>Christine Hall, Broadmoor Resident</b>	Opposed to recommendations in report	
<b>John M. Flanagan, Broadmoor Resident</b>	Opposed to recommendations in report	
<b>Susan Louise Stansfield, Broadmoor Resident</b>	Opposed to recommendations in report	
<b>Tom Molanphy, Broadmoor Resident</b>	Opposed to recommendations in report	

Comments are noted. LAFCo staff recommendations are based on provisions of the Cortese Knox Hertzberg Reorganization Act encouraging orderly boundaries, efficient service delivery and elimination of overlapping service responsibilities. There are no LAFCo State or local policies that support making a recommendation to amend the sphere of influence of the two Districts that serve Unincorporated Broadmoor which is wholly surrounded by Daly City and unincorporated Colma which is in the sphere of influence of Daly City. The sphere designation is consistent with State and local policies that encourage

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annexation of urbanized, unincorporated communities to cities, in particular areas that are islands within a city. The sphere also recognizes challenges counties face in providing municipal service to non-contiguous areas that are remote from the County center and corporation yard. The sphere designations have not impaired either of the Districts' ability to continue to provide service, and at the same time do not impede an individual property owner's ability to apply to annex if they so choose.

### **City of Pacifica**

1. Status Quo; While acknowledging that we continue to face financial issues, we do believe we are taking the right steps to move forward, appreciate the words of support.

Comment noted.

2. Merge the City of Pacifica and the North Coast County Water District; A merger of the two agencies would not be a simple process and the City has other pressing priorities. Therefore, the City Council did not express interest in studying this idea at this time.

Comment noted.

3. The General Manager of NCCWD and I (City Manager) started meeting some months ago at the request of NCCWD Board members and city Council members who participate in periodic meetings with the Pacifica School District and the Jefferson Union High School District to discuss areas of mutual interest. We have discussed everything from a shared need for social media support to the possibility of co-location of future facilities. These discussions are ongoing.

Comment noted for the Final MSR Report

4. Consider a reduction in the City's SOI (Sphere of Influence) to remove permanent open space areas south and southeast of the City's boundaries; We acknowledge that no extension of City services is likely to be needed to serve these areas in the near or long-term and the City already includes a substantial amount of open space and park lands within city limits. However, in order to consider LAFCO's proposed reduction in the City's SOI to remove those properties, we would need more information. Without a compelling reason to make a change, the City prefers to retain the SOI boundaries in their current location.

Comment noted. An SOI identifies the boundary of an agency's long-term service needs. Studying the potential for reducing the City's current SOI by eliminating these open space areas recognizes the reality that is unlikely these properties will ever need City services. The proposed MSR recommendation does not result in a change to the SOI, however, the Commission may address that possibility in the future.

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### **North Coast County Water District**

1. The District was the first public agency in San Mateo County to receive the Special District Leadership Transparency Certificate of Excellence, and it was accomplished before the Grand Jury recommended that local government agencies strive to obtain this certificate.

Comment noted, and MSR report revised to reflect this information.

2. The report incorrectly states that the District receives sales tax (page 228 “financial ability of agencies to provide services”).

Comment noted, and MSR report revised accordingly.

3. Due to the District’s superior water conservation and low gallons per capita per day, the State Water Resources Control Board placed the District in the tier with the lowest conservation standard of 8% from 2013 usage, not the 25% reduction standard referred to in the report (page 222).

Comment noted, and MSR report revised accordingly; the action by the SWRCB was taken after preparation of the release of the Draft MSR for review.

3. In addition to the interties identified in the report, the District also has an intertie agreement with the City of San Bruno, and the District provides water service to the City of San Bruno for a housing complex in the City of San Bruno’s boundaries.

Comment noted, and MSR report revised accordingly.

4. The District, along with the Jefferson Union High School District, the Pacifica School District and the City of Pacifica meet bi-monthly as an Articulation Committee. This Committee is constantly investigating and planning strategic opportunities for shared services and evaluating ways in which we can find efficiencies and cost savings among the agencies.

Comment noted, and MSR report revised accordingly.

5. The report shows that the District fulfills the purpose for which it was created, is well organized and efficiently operated, and is financially sound. Therefore, the District urges LAFCo to recommend the status quo government structure alternative.

Comment noted. The consultant’s recommendation is to reaffirm the current SOI of the District and that LAFCo consider at some point (no time frame stated) the District becoming a subsidiary district of the City of Pacifica. This sphere designation has not impeded the District in conducting business or providing service.

**North County Cities and Special Districts MSR  
Response to Comments**

6. The District currently serves areas outside of the limits of the City of Pacifica and, as part of the Tom Lantos Tunnels project, the District entered into an agreement with the owners of Shamrock Ranch to provide water service to that property, subject to receiving approval from LAFCo.

Comment noted. San Mateo LAFCo staff is aware of a proposed agreement for the referenced service and will review this issue as appropriate. The Executive Officer's report will respond in her report to the Commission.



June 25, 2015

**Via email (mpoyatos@smcgov.org)**

Martha M. Poyatos, Executive Officer  
Local Agency Formation Commission  
455 County Center, 2<sup>nd</sup> Floor  
Redwood City, CA 94063

Subject: Broadmoor Police Protection District Response to MSR/SOI Report

Dear Ms. Poyatos,

The Broadmoor Police Protection District (BPPD) has received and reviewed your LAFCO MSR for North County Cities and Special Districts report. We are discouraged by the report, **but perhaps more importantly we are concerned and skeptical of the lack of communication/involvement in the creation of this report.** The BPPD believes that the conclusions your staff formed, based on an outside audit, had a predetermined goal from the on-set and clearly lacks supporting data for the report's conclusions and recommendations. In addition, this report was not subject to any review prior to its semi-release to the media when BPPD personnel were readily available. On that note, we were very disheartened that LAFCO gave a news interview which was released to the public without notification to our department or community members, again denying the BPPD an opportunity to participate, to have a voice in the process. These actions further support our belief that the report and your agency's goals were predetermined prior to the findings of your audit. We do not agree with your report's findings and are troubled by its' lack of transparency.

Specifically we will comment on the following sections:

Page 172:

The reports notes that BPPD should be reallocated to Daly City upon annexation – this is concerning, when in your Daly City LAFCO report, you note that Daly City is spread thin, whereas BPPD is financially stable. There is no mention or statement of fact that the community of Broadmoor would receive a higher degree of police service it enjoys today or same level if annexed by Daly City, furthermore, this statement is not supported by a financial study.

SOI's also noted boundaries – BPPD has seen its boundaries and population decline, only through the LAFCO/annexation process.

BPPD has one, full time, non-sworn clerk identified as an "Admin Assistant", the clerk is also recognized as BPPD's point of contact for LAFCO.

BPPD is patrolled "solely" with two full time officers at all times (24/7)

Reserve officers, do support the department and at times backfill shifts, as reserves do at every other police department throughout the nation.

Page 173:

BPPD also provides mutual aid assisting DCPD, CPD and the county when requested by dispatch – BPPD enjoys a professional working relationship with its neighboring law enforcement agencies including the Colma Fire District and continue working to create a cohesive partnership in serving our communities.

A recent study shows that BPPD has a population of 4600, though the LAFCO report of 2007 had BPPD's population at 4243 for a 2000 census?

LAFCO 2007 report notes "historically there has not been support from Broadmoor community for annexation" this is still true today, though this not memorialized in the 2015 report in the same content.

BPPD does agree with Table IV-70, believing that our response times are lower than the National average, though we believe our response time, for emergency for "A" priority calls for service are actually lower then noted in your report.

The result of BPPD's declining crime rate is in part contributed to a high police presence in our community. Through annexation, police staffing levels in Broadmoor will definitely decrease in Broadmoor, possibly non-existent at times. This decrease in police staffing/presence will result in an upward spike of the current crime rate.

Page: 174

The BPPD uses reserves/volunteers at "no" cost to the District.

Page: 176

Capital Improvement Plan

BPPD belongs to a Property Association which is responsible for building maintenance

Rate Structure

The parcel tax in 2004 passed by voters with a 94% approval rating

Government Structure Alternatives/Accountability

Commissioners serve at no cost/compensation, unlike neighboring cities

Page: 177

District finances are stable

Colma does not fully surround Broadmoor, but borders us on one side

The removal of the special parcel tax would dissolve the BPPD, in doing so the community members of BPPD would definitely not receive the high level of police service it enjoys today. In pass reports, LAFCO continues to note this in their report, though fails to mention that the community overwhelming approved this measure. Should this occur, undoubtedly, the Broadmoor District would have little or no police presence over a 24/7 period.

General Plan Policy 7.24

The residents of BPPD do not "encourage" annexation, only LAFCO makes this claim

BPPD is included in the City of Daly City garbage franchise, via a County contract. For many years, a financial percentage of all BPPD residents' garbage bill, went into and continue to go to the DC general fund. Whether these monies rightfully belong to the BPPD is unclear, whereas an independent study by County Counsel is strongly requested to clarify this issue.

BPPD residents not only enjoy libraries in Daly City, however, they also enjoy and are entitled to use all libraries in San Mateo County.

Daly City residents in turn, enjoy the use of the three schools located in Broadmoor

Page 178

“Community pursue fiscal analysis” please define what community? Or should this be stated as “County”?

“a similar or higher level of service” BPPD disagrees with this statement, how can another agency that according to your report, is already spread thin provide a similar or higher level of service. If so, this should be explained with a cost analysis report to support this statement.

Growth & population for affected area

Where does ABAG receive its source of information, as we believe they already have miscalculated the population of BPPD

The BPPD “provides an **adequate** level of service”, staffing the District at all times, with two full time officers 24/7

Page: 182

Recommended Sphere of Influence

BPPD does not agree with the SOI report, as indicated above, there exist a number of inaccurate information in the LAFCO report which is concerning and also suggest the possibility of other misreported statements of fact.

As the BPPD, we provide emergency services to our community. Our response times to all priority calls along with our crime rates are among the lowest in San Mateo County. The men and women of the BPPD serve with pride and professionalism and strive to create a District that is safe for its community members and all that visit. The Broadmoor Police Protection District recently was recognized as one of the top 30 safest suburbs in the Bay Area, receiving a ranking of 25, (SFGATE).

We understand the goals of LAFCO are to eliminate Special Districts. LAFCO was formed many years ago, and as such, today it is our belief that a review and overhaul of this process should be undertaken. BPPD senses the audit process does not collaborate with our community, creating an atmosphere of disconnect. This can only be felt or told by those it effects the most, our community members, whom called the police department or came to the station in person, upset and concerned that they were being told that their department is disbanding, that they are being annexed by DC, this leaves much to be desired. BPPD officers also felt the “blow” from LAFCO’s news interview/release, asking if they are losing their jobs, questioning if they needed to find new jobs or relocate their families. The BPPD has been in operation since 1948. Officer Charles Manning (BPPD) gave his life serving his community when he was killed in the line of duty, on 01/06/1964. We are a proud department, having been in existence for the last sixty-eight years with a rich history. The BPPD has been and is an ethical, well organized, efficient, and financially stable department since its inception. We continue to change and adapt to the many challenges facing law enforcement today. The BPPD continues to serve its community members

and neighboring towns with the utmost professionalism **in law enforcement** today. We invite LAFCO to recognize the importance of our department, what we mean to our community and how the community in turn, wishes to maintain its status as a special district. Furthermore, we respectfully request the sphere of influence statement not include the dissolution of the Broadmoor Police Protection District.

BPPD has also taken the opportunity to review a section of the Draft regarding the dissolution of the Colma Fire District. Whereas, a dissolution of the Colma Fire District would certainly have a negative impact effecting emergency medical and fire services for the BPPD. The Colma Fire District currently provides BPPD with certified, First Aid Response Training. We presently enjoy a well-balanced working and social relationship, this in turn strengthens our commitment to our communities. Dissolution of the Colma Fire District would be another move backwards to good government and proven practices.

Sincerely,

Arthur Stellini  
Chief of Police  
Broadmoor Police Protection Department  
astellini@pd.broadmoor.ca.us

Cc: Adrienne Tissier  
San Mateo County Board of Supervisors

Mayor Joanne F. del Rosario  
Town of Colma

County Counsel  
Aimee Armsby

File

Board of Fire  
Commissioners  
Maryanne Hazard  
Gina Sheridan  
Peter Dabai



# COLMA FIRE DISTRICT

50 REINER STREET  
COLMA, CALIFORNIA 94014  
Phone (650) Plaza 5-5666  
Fax (650) 755-5691



Fire Chief  
Geoffrey C. Balton

June 20, 2015

San Mateo County LAFCo  
Martha M. Poyatos, Executive Officer  
455 County Center, 2<sup>nd</sup> floor  
Redwood City, CA 94063

VIA E mail: [mpoyatos@smcgov.org](mailto:mpoyatos@smcgov.org)

**SUBJECT: Fire District Comments to accompany MSR/SOI Review**

Dear Ms. Poyatos,

The Colma Fire District is in receipt of the LAFCo MSR for the North County Cities and Districts. As you can imagine we are disappointed that the consultant and staff have made the finding that our agency should be dissolved. In response we will discuss the report in detail and then in general. It is our belief that this agency has value to our communities and the current MSR/SOI format is not valid. In addition the report does not support staff's conclusions. It appears that the conclusion was predetermined by staff!

Specifically we will comment on the following sections:

Page 152; second paragraph: the report mentions the irregular boundaries of the fire District. We want the Commission to understand that these boundaries are not the result of District action, but those of LAFCo approved annexations. We realize the boundaries are irregular, but to use that in a decision regarding our future is inappropriate. LAFCo is more responsible for this than this District is.

Page 157: there is discussion regarding a second alarm fire at which the Colma Fire District received assistance from other agencies. This is the norm for our system here in San Mateo County. Every Fire Department in this county receives automatic aid at every level of response. As a matter of fact the Colma Fire District responded outside of our direct responsibility area 33 times in 2014 and received aid only three times. We are part a very robust and modern response system. It is inappropriate for the report to mention this as if it is a deficit of our agency.

Page 158: the report mentions that “Based upon current budget resources and available performance statistics, no significant deficiencies have been identified for the Colma Fire Protection District.”

Page 159: in regards to the property tax received by the district in comparison to other Fire District. This is an inheritance from our forefathers. Though again based in fact, we do not believe that this should be used as a basis for the LAFCo staff SOI statement

In general the report mentions that the Colma Fire District meets the national standard for response times, conducts well beyond the national standard for site/ facility inspections and has the lowest cost per capita and per call in the North County. And it reports we have a solid reserve fund and a moderately low debt to income ratio.

Since being established by well-meaning civic minded community members in 1925, this agency has provided appropriate and ethical services to our communities. We have progressed through time and have more than kept up with the changing role of Fire Departments. We were one of the first agencies in the County to add Automatic External Defibrillators to our response and we began providing Advanced Life Support (Paramedic) first response in 1998, a few months before the model “B” program throughout the county.

This country has experienced a tremendous amount of disasters in the last few years. It has been a matter of significance for the Country and its first responders to prepare for disaster, both natural and man-made. We have, here in San Mateo County, experienced the need for as many trained and equipped responders as can be mustered. This agency responded two units to the San Bruno pipeline explosion and the remaining three units were available and responded to calls in the north end of the county. We realize that LAFCo has a mission to look at efficiencies in Government, but it is irresponsible to recommend the removal of valuable emergency response forces. Especially in regards to an agency that has no significant deficiencies.

As part of the County Fire Operational Area, we provide the staffing for one of three Breathing Support and Lighting units that responds to all greater alarm fires and special calls in the North county and countywide as requested. We also provide staffing for one of 100 California Governor's Office of Emergency Services Type 1 Engines. We have responded to the needs of the State of California many times. We have housed and maintained the North Zone Advanced Life Support JPA cache of medical equipment and supplies since the beginning of the county wide advanced life support first responder program in 1999.

In closing, the Fire District understands the LAFCo mission of the elimination of Special Districts. However, this mission had its origin many years ago, and perhaps is outdated. The provision of Emergency Services is a human endeavor and more is at stake than simply efficiencies. The Colma Fire District has been well run and ethical in its governance for over 90 years. Throughout our history we have had to grow and change, and the members of the agency have delivered commendable lifesaving service. The Board of Fire Commissioners feel that LAFCo should recognize the value of our agency as the community does. We formally request that the sphere of influence statement not include the dissolution of the District.

Sincerely,



Peter Dabai  
Chairman, Board of Directors

Cc: Adrienne Tissier, San Mateo County Board of Supervisors  
Town of Colma  
Broadmoor Police  
File





## TOWN OF COLMA

1198 El Camino Real • Colma, California • 94014-3212

Tel 650-997-8300 • Fax 650-997-8308

June 17, 2015

San Mateo County LAFCO  
Martha M. Poyatos, Executive Officer  
455 County Center, 2nd Floor  
Redwood City, CA 94063

### City Council

Joanna F. del Rosario  
Mayor

Diana Colvin  
Vice Mayor

Helen Fiscaro  
Council Member

Raquel "Rae" Gonzalez  
Council Member

Joseph Silva  
Council Member

### City Officials

Sean Rabé  
City Manager

Kirk Stratton  
Chief of Police

Christopher Diaz  
City Attorney

Cyrus Kianpour  
City Engineer

Brad Donohue  
Public Works Director

Michael Laughlin, AICP  
City Planner

Brian Dossey  
Director of Recreation  
Services

Lori Burns  
Human Resources Manager

Dear Ms. Poyatos,

The Town of Colma is in receipt of the Draft North County Cities and Special Districts portion of the 2015 LAFCO Municipal Services Review (MSR). This letter is intended to provide the City Council's comments on the Draft MSR.

While Colma has the smallest population of all incorporated cities within San Mateo County, the Town has been incorporated for more than 90 years and continues to provide quality services to its residents. As noted in the Draft MSR, the Town is more than financially viable with significant reserves to offset any economic decline – in fact, the Town's recently-approved Fiscal Year 2015/16 Budget includes more than 128 percent of General Fund expenditures in reserve. Thus, any notion of consolidation with any neighboring city is out of the question.

In reviewing the Draft MSR's section on the Town of Colma, the City Council agrees that there may be merit to a potential merger of the Town and the Colma Highway Lighting District. Such a merger would require significant further study, however. Staff will be investigating this during the upcoming fiscal year.

While the City Council is in general agreement regarding the Colma section of the Draft MSR, the Council is very troubled and concerned about the recommendations regarding the Colma Fire Protection District (District). The Council also finds it very dismaying that the consultant preparing the Draft MSR did not discuss the recommendation to dissolve the District with Staff, despite Staff's availability.

Any dissolution of the District would have a negative impact on the Town's residents and businesses, whether or not fire protection services would be provided by another entity (be it Daly City or the County). The District was formed during the same period of time that the Town incorporated and has provided continually high levels of service since that time. The Draft MSR itself notes the District meets national averages for calls for service and exceeds the national average for on-time building and facility inspections (page 157). The Draft MSR also states that, "Based upon an evaluation of current budget resources and available performance statistics, no significant deficiencies have been identified for the Colma Fire Protection District," (page 158). Further, the Draft MSR notes that the District's cost per call is much lower than any of the comparable agencies (page 160).



Considering the above, why would the Draft MSR recommend dissolution of the District? In light of the above and absent any contrary information, the City Council strongly objects to any proposed dissolution of the Colma Fire Protection District and urges LAFCO to reject any proposed dissolution effort. The City Council strongly supports the status quo alternative in the Draft MSR.

The City Council has also reviewed the portion of the Draft MSR regarding the dissolution of the Broadmoor Police Protection District (Broadmoor). Again, the City Council is concerned that the consultant preparing the Draft MSR failed to discuss any potential dissolution with Town of Colma Staff. Dissolution of Broadmoor could have a potentially negative effect on the Town as it is unlikely Daly City or the County would be in a position to provide the same level of police protection as Broadmoor Police currently do, which would have a spillover effect on the Town of Colma. Thus, the City Council strongly objects to any proposed dissolution of Broadmoor and encourages LAFCO to support the status quo alternative in the Draft MSR.

Thank you for your consideration of the Town's comments. Please do not hesitate to contact City Manager Sean Rabé at the phone number listed above should you have any questions.

Sincerely,



Mayor Joanne F. del Rosario

**CC:** Colma Fire Protection District  
Broadmoor Police Department  
District 5 Supervisor Adrienne Tissier



# CITY OF DALY CITY

333-90TH STREET

DALY CITY, CA 94015-1895

PHONE: (650) 991-8000

July 2, 2015

Ms. Martha Poyatos, Executive Officer  
San Mateo County Local Agency Formation Commission  
455 County Center, 2<sup>nd</sup> Floor  
Redwood City, CA 94603

RE: North County Cities and Special Districts Municipal Services Review (MSR) -  
Sphere of Influence (SOI) Study

Dear Ms. Poyatos,

The City of Daly City has received and reviewed the DRAFT 2015 North County Cities and Special Districts MSR-SOI Study (Study). Although there is general agreement with the content of the Study related to Daly City and the North San Mateo County Sanitation District review, the City appreciates the opportunity to provide corrections, clarification and comments on specific details contained in the Study.

As the largest city in San Mateo County, Daly City is financially viable as noted in the Study, despite the ongoing fiscal challenges of providing high quality municipal services to a growing population. Thus, the notion of expanding the City's geographic and political boundaries through annexation, consolidation, or any other means to incorporate adjacent agencies and/or special districts is not of interest to the City of Daly City, now or in the foreseeable future. Consequently, the City of Daly City supports maintaining the status quo with respect to the governance options examined and recommended in the Study.

Regarding corrections, clarification, and comments that will enhance the accuracy of the Study, the following information is offered for your consideration:

## **EXECUTIVE SUMMARY**

Page 10:

Reference to North San Mateo County "**Sanitary**" District should be corrected to state "**Sanitation**".

Page 12: **Bayshore Sanitary District (BSD)**

“A joint study should be undertaken by BSD, Daly City and Brisbane to determine the operational and fiscal feasibility of governance/management structure opportunities for the provision of sewer service in the area.”

Comment: Any such dissolution consideration or joint study should be initiated at the request of the BSD Board of Directors, otherwise the City of Daly City and North San Mateo County Sanitation District support maintaining the status quo governance option.

Page 13: CORRECT North San Mateo County “**Sanitary**” District to reflect “**Sanitation**” District.

Page 13: **Town of Colma**

“Two Government structure alternatives have been identified which warrant further study: (1) consolidation of Colma with Daly City may have the potential to realize overall operational efficiencies while reducing administrative overhead...”

Comment: The City of Daly City, as noted previously, is not interested in pursuing, through annexation, consolidation or any other means an expansion of its geographic and political boundaries. There is local concurrence with LAFCO’s assessment that a consolidation “would only be possible if there were interest from both agencies in investigating this alternative at some time in the future”. The City of Daly City strongly supports the status quo governance option.

Page 14: **Broadmoor Police Protection District (BPPD)**

“Merging BPPD with the City of Daly City (with concurrent annexation of BPPD’s service territory) has the potential benefit of reducing overall service costs by eliminating duplicative staffing, administrative, and facility expenses. Although such a merger may be politically infeasible at this time.”

Comment: While the City of Daly City concurs with LAFCO concerning the potential benefits relative to efficiencies and effectiveness described, there is no interest on Daly City’s behalf in pursuing a dissolution, consolidation or annexation of the BPPD at this time or in the foreseeable future. In light of the antipathy expressed by Broadmoor residents for the City of Daly City and its municipal services, the status quo option for governance is strongly supported by this agency.

**CITY OF DALY CITY**

Page 78: **Table IV-25, Daly City Profile**

Services Provided: North San Mateo “**Sanitary**” District should be corrected to “**Sanitation**”.

**Budget Information – Fiscal Year 2012-2013, Fiscal Year 2013-2014**

CORRECT Column Three: 2013-2104 (Estimated) to 2014.

Page 85: **Table IV-27, City of Daly City Municipal Services**

Public Works: ADD storm drains and flood control.

Page 86: **Police**

Paragraph 1: Line 3: "**123** sworn police officers" should be corrected to state "**111** sworn police officers".

Line 5: ADD "**traffic**" to the list of functions following Police Patrol.

Line 7: ADD "Community Policing, School Resource Officer, and Technical Services" to list of functions.

**Table IV-28, Sworn Officer Personnel per 1,000 Population**

Line 1: Replace **123** with **111** Sworn Personnel

Replace **1.2/1,000** with **1.06/1,000**

Page 87: **Table IV-30, Police Response Time Comparison – Priority 1 Calls**

CORRECT: Daly City Average for 2013 "**7 minutes**" to reflect

Daly City Average for 2013 "**6.26 minutes**"

**Cost Per Service Call**

Line 3: CORRECT "**73,095** calls" to reflect "**79,999** calls"

Line 4: CORRECT "cost per call **\$334.05**" to reflect "cost per call of **\$305.22**"

Page 88: **FIRE**

Paragraph 1

Lines 1-2: DELETE "and is currently administered by the City of Daly City."

Line 5: DELETE "under the lead of Daly City."

Paragraph 2

Lines 6-7: DELETE "The financial and staffing contribution of Daly City to the Fire JPA has assisted in these efforts."

Paragraph 4

Line 1: DELETE "the average"

**Table IV-31, Emergency Medical Service Response Times**

CORRECT Column Three "Daly City Average" to reflect simply "Daly City" not "Average"

Page 89: **Table IV-32, Structure Fire Response**

CORRECT Column Three from "Daly City Average" to simply "Daly City" not "Average"

Page 90: **Public Works**

Paragraph 2

Bullet 2 Parks Maintenance: ADD "vacant City properties"

Bullet 3 Street Maintenance: DELETE "vacant City properties"

Bullet 4 Fleet Maintenance:

CORRECT number of vehicles as follows:

Total	275
Police Department	89
Public Works	77
Water and Wastewater	53
Fire	32

DELETE "34 vehicles in the Parks Department"

Paragraph 3

Line 3: DELETE "Supervisors"

ADD "full-time staff from 82 to 75.5 or 8%,"

Page 91: **Water**

Paragraph 5

Line 5: DELETE "potable" uses

ADD "irrigation" uses

Page 92

Footnote 16: DELETE "Public Works Department" and

ADD "Department of Water and Wastewater"

Page 93

Paragraph 1

ADD new paragraph to follow:

"In 2004, the District initiated the delivery of tertiary recycled water to the Olympic Club and Lake Merced Golf Courses to preserve the Westside Groundwater Basin Aquifer as a municipal potable water supply. Thereafter, in 2005 and 2012, tertiary recycled water deliveries were commenced with the San Francisco Golf Club and Harding Park Golf Complex in San Francisco, respectively."

Page 94: **Financing Constraints and Opportunities**

Line 4: ADD property foreclosures "resulting from the economic recession."

Page 105: **Accountability and Alternative Governance Options**

Paragraph 2

Line 4: DELETE "three" times and

ADD "four" times

ADD new sentence: "In addition, the City has implemented a mobile app, Daly City iHelp to allow residents to upload photos and request services or report matters requiring the attention of City departments."

(1) Maintain Status Quo:

Last Sentence

“The City should continue to encourage annexation of unincorporated area in the City’s sphere of influence as the demand for urban services to these panels increases.”

Comment: Daly City has not encouraged the annexation of unincorporated areas within its SOI. Annexations which have been approved in recent history have been the direct result of individual property owners voluntarily pursuing annexation of their respective personal property parcels. It is not the City’s position presently, nor do we anticipate it will be in the future, to actively encourage or pursue annexation of unincorporated areas within Daly City’s SOI.

(2) Annex the unincorporated island of Broadmoor and unincorporated Colma:

Comment: Except “when initiated by landowners” as noted in the MSR Study, Daly City has not pursued annexation of unincorporated areas of Broadmoor and Colma. Irrespective of the “potential to provide an equal or enhanced level of services, while lowering the overall cost to residents,” the political implications of such annexation efforts by Daly City, render this governance option neither realistic nor desirable.

(3) City of Daly City provision of street sweeping, street lighting and pavement maintenance services to unincorporated Broadmoor through a contract with the County of San Mateo:

Comment: The opportunity which may exist to provide street sweeping, street lighting and pavement management services to unincorporated Broadmoor through a contract with the County would be seriously offset by the antipathy expressed by Broadmoor residents to the possibility of receiving services from Daly City. The potential to increase efficiency and cost effectiveness for both Daly City and the County is not valued as highly by Broadmoor residents. Despite receiving a variety of services from the City of Daly City, Broadmoor residents prefer to consider their unincorporated County area as an exclusive enclave separate and apart from the City of Daly City. Given such sentiment, the City of Daly City remains **neutral** on the issue of providing contractual maintenance services to Broadmoor on behalf of the County, and supports the status quo.

(4) Reorganization involving Formation of a County Service Area and dissolution of Broadmoor Police Protection District, Colma Fire District and detachment from Colma Highway Lighting District to consolidate service provision by contract with City of Daly City:

Comment: The City of Daly City remains neutral on the recommendation to conduct a cost/benefit analysis of potentially forming a County Service Area and contracting for services currently provided by single-purpose special districts, unless there is mutual agreement among all agencies involved to jointly pursue such an action.

(5) Consolidate with an adjacent city:

Comment: The City of Daly City strongly concurs with the Study conclusion that “this option would only be possible if there were mutual interest from both agencies” to investigate such an

alternative. Given the political volatility of this potential action, it is not realistic to consider this a serious alternative. The recent history of consolidation studies among local school districts strongly suggests that there is no political will to undertake consolidation efforts, irrespective of the potential fiscal and operational benefits to be generated through such action.

## **NORTH SAN MATEO COUNTY SANITATION DISTRICT**

Page 115  
Table IV-45, Agency Profile

### **Governance**

Compensation: The compensation description in **INCORRECT**. District Board members receive \$170 per meeting attended, not to exceed six meetings per month. This compensation is **IN ADDITION** to the \$707 bi-weekly remuneration provided to the City Council members.

Page 121-122:

DELETE: "It is unclear if this meets the requirements of the Gann Limit legislation and implementing regulations by the State Department of Finance (DOF)."

Comment: The Constitution of the State of California, Article 13B Government Spending Limitation, Section 2b, sets forth circumstances under which governments may receive revenues in excess of appropriation limits. Pursuant to this section, if a government entity ends a fiscal year having more appropriations subject to limit than the existing limit allows, **the entity may return the excess either by reducing taxes or fees.**

Page 122:

### **Government Structure Alternatives/Accountability**

- **Status Quo:** The NSMCSD strongly supports the status quo governance alternative. As noted in the MSR study, the District's finances are "generally stable." Current residential sewage rates for District customers are the lowest of the four sanitation agencies included in the MSR study. Thus, no evidence has been offered which suggests that a change of governance is warranted.
- **Merge NSMCSD with City of Daly City:** **DELETE this alternative.**

Comment: The NSMCSD has been **fully merged with the City of Daly City since July 1, 1985.** The District encompasses Broadmoor and currently provides services to residents of this unincorporated area.



In conclusion, the City of Daly City and the North San Mateo County Sanitation District strongly endorse the status quo alternatives relative to our agencies. LAFCO's mission to identify opportunities and alternatives to provide greater efficiency and effectiveness in the delivery of municipal and special district services is a worthwhile and valued service undertaken on behalf of taxpayers. Although every city and special district takes great pride in the manner in which their respective services are delivered, public accountability and transparency warrant periodic review of our legal mandates and responsibilities. All Public Officials should welcome such scrutiny and seize upon opportunities to improve and enhance service delivery in furtherance of fiscal prudence, social equity and sound governance.

The City of Daly City appreciates the opportunity to participate in the MSR study as well as to offer corrections, clarification and comments on the content of the DRAFT document. Thank you for your anticipated consideration of the City's input. Please feel free to contact me directly at (650) 991-8127 should you have any questions or require further clarification.

Cordially,



Patricia E. Martel  
City Manager

cc: Daly City Council



**To:** Martha Poyatos, Executive Officer, San Mateo County Local Agency Formation  
Commission

**From:**  James C. Porter, Director of Public Works

**Date:** July 8, 2015

**RE: North County Cities and Special Districts Draft Municipal Service Review and Sphere of Influence Study, Prepared by San Mateo LAFCo, Dated May 21, 2015**

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The County of San Mateo Department of Public Works (Department) offers the following comments on the Circulation Draft North County Cities and Special Districts Draft Municipal Service Review and Sphere of Influence Study, dated May 21, 2015 (LAFCo Report). The LAFCo Report evaluates the Cities of Daly City, Pacifica, Colma, and Brisbane, adjacent unincorporated County areas, and the Special Districts providing services to the study areas. The County unincorporated areas within the study areas include Broadmoor Village and unincorporated Colma. The Department appreciates that the LAFCo Report identified the challenges faced by the County in providing urban services to remote or non-contiguous communities to the unincorporated County areas.

The Road Services Division of the Department of Public Works has the following comments regarding specific County maintained road segments:

- 1.) Olympic Way is immediately adjacent to Daly City lands. This road could more efficiently be maintained and controlled by the City of Daly City.
- 2.) A portion of Hillside Boulevard is maintained by the County and is generally bounded by the cities of South San Francisco and Colma at either ends of the County maintained segment. Annexing the County maintained portion of the road into one of the neighboring cities could provide for more efficient road maintenance.
- 3.) There are County maintained road segments generally in the area of A Street and F Street in the unincorporated Colma area. These roads include segments of: A Street, B Street, D Street, F Street, and Reiner Street that could more efficiently be maintained by an adjacent city (City of Daly City).
- 4.) The County maintained portion of Guadalupe Canyon Parkway provides access to and



TO: Martha Poyatos

RE: **North County Cities and Special Districts Draft Municipal Service Review and Sphere of Influence Study, Prepared by San Mateo LAFCo, Dated May 21, 2015**

DATE: July 8, 2015

Page 2

egress from areas in adjacent cities and could more efficiently be maintained by an adjacent jurisdiction.

The Engineering and Resource Protection Division of the Department of Public Works administers the Colma Highway Lighting District, which includes areas within the Town of Colma. The Division has the following comments:

- 1.) Whenever possible or practical the County does not provide city services within city boundaries, which is applicable to portions of the Colma Highway Lighting District.
- 2.) The Department supports detachment of portions of the Town of Colma (Town) in the Colma Highway Lighting District from the Lighting District, accompanied by a segregated revenue stream so that the Town can administer, operate and maintain street lights within the Town's boundaries. The County's focus as a utility provider is in the unincorporated County areas. The suggested detachment would allow the Town to make decisions about types of streetlights, level of lighting, etc. at the Town decision making level rather than by the County of San Mateo Board of Supervisors.

RECEIVED

JUL 16 2015

LAFCO

Petition in Opposition to LAFCo's Proposed Municipal Service Review Pertaining to Broadmoor Village and Unincorporated Colma Areas

We, the undersigned residents of Broadmoor Village, Garden-Village Lanes, and the unincorporated areas of Colma, as well as residents throughout San Mateo County, are opposed to the proposed County Service Area allowing the County of San Mateo and the City of Daly City to enter into a contract to provide services to Broadmoor and unincorporated Colma for street cleaning, lighting and pavement maintenance or any other services now provided by the County. We believe that Broadmoor would lose its accountability that exists now with the County of San Mateo and would establish a precedent and foothold that will eventually lead to the end of unincorporated Broadmoor.

Broadmoor residents want to continue being unincorporated and to receive the same excellent services from the County of San Mateo, as well as the outstanding services provided by the Colma Fire District and the Broadmoor Police Department, and do not believe they will receive the same level of services from the City of Daly City because, as the largest city in San Mateo County, Daly City already has many challenges in meeting the needs of their own residents.

Several years ago, the Broadmoor Police Department placed a Measure on the ballot and with the support of their community the vote was overwhelming that the property owners would gladly pay an increase in taxes to keep their outstanding Broadmoor Police Dept.

For years, Broadmoor has been faced with "piece meal" annexations by Daly City and this proposal for the County of San Mateo to contract with the City of Daly City for these services is "piece meal for services" and eventually would lead to all services being provided by Daly City and would result in the rationale for annexation of the Broadmoor area.

The residents want Broadmoor to remain "status quo" and ask the LAFCo Commissioners, County of San Mateo and City of Daly City to recognize that this area is "unique" with history of being the first area on the west side of Daly City to build affordable housing for WWII veterans and their families, along with two public schools built in Broadmoor Village. Broadmoor has survived the threat of annexation throughout the years. The residents are proud of their community and the excellent services they deserve and receive.

Broadmoor voted to support this Petition at the Broadmoor Property Owners Assn meeting on 7-9-15.

Print Name Signature Address Date
RICHARD D. HAMMOND [Signature] 831 WASHINGTON ST. 12 JUL 15

Print Name Signature Address Date
Bonnie's Hammond [Signature] 831 Washington St July 12, 2015

(over)

**Broadmoor Property Owners Association**  
501 – 87<sup>th</sup> St., Broadmoor Village, CA 94015

**RECEIVED**  
JUL - 2 2015  
**LAFCO**

Martha Poyatos, Executive Director  
San Mateo Local Agency Formation Commission  
455 County Center, 2<sup>nd</sup> Floor  
Redwood City, CA 94063-1663

June 28, 2015

Dear Ms. Poyatos & Commissioners

Thank you for being our Guest Speaker at our Broadmoor Property Owners Association's meeting on June 18, 2015, and discussing the Municipal Service Review and Sphere of Influence for North County Cities and Special Districts. We appreciate that you brought several copies of the report for those residents who were unable to access a copy.

The BPOA is sending this letter in opposition to the proposed Municipal Service Review as it pertains to Broadmoor Village and unincorporated Colma areas.

Our community is not in favor of the County Service Area and that the County of San Mateo and the City of Daly City may enter into a contract to provide services to Broadmoor and unincorporated Colma for street cleaning, lighting and pavement maintenance. We believe that Broadmoor would lose the accountability that exists now with the County of San Mateo and would establish a precedent and foothold that will eventually lead to the end of unincorporated Broadmoor.

The residents want to continue being unincorporated and to receive the same excellent services from the County of San Mateo, as well as the excellent services provided by the Colma Fire District and the Broadmoor Police Department. We do not believe we will receive the same level of services from Daly City because, as the largest city in San Mateo County, they already have many challenges in meeting the needs of their own residents.

Several years ago, the Broadmoor Police Department placed a Measure on the ballot and with the support of our community the vote was overwhelming that the property owners would gladly pay an increase in taxes to keep our outstanding Broadmoor Police Dept.

For years, Broadmoor has been faced with "*piece meal*" annexations by Daly City and this proposal for the County to contract with the City of Daly City for these services is "*piece meal for services*" and eventually would lead to all services being provided by Daly City and would result in the rationale for annexation.

The residents want Broadmoor to remain "status quo" and ask the Commissioners to recognize that our area is "unique" and has history of being the first area on the west side of Daly City to build affordable housing for WWII veterans and their families. Two public schools were built in Broadmoor before Doelger built Westlake. We have survived the threat of annexation throughout the years. We are proud of our community and the excellent services we have. We respect and support Daly City businesses, schools, civic groups, and Broadmoor residents volunteer to help to make both communities the best!

Thank you for the opportunity to express our views.

David Jay, President

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Mail Properties Message Source Discussion Thread

**From:** <jojomack2006@yahoo.com> 6/29/2015 2:15:04 PM  
**To:** Martha Poyatos  
**Subject:** Broadmoor Annexation

Just wanted you to know I oppose any annexation of Broadmoor or unincorporated Colma by Daly City. Thank you. John M. Flanagan 720 Thornhill Dr. 650-892-9304

Sent from my iPhone

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Mail Properties Message Source Discussion Thread

**From:** Christine Hall <christineandrehall@gmail.com> 6/29/2015 8:51:42 AM  
**To:** Martha Poyatos  
**Subject:** Broadmoor Village

Dear Martha:

I heard you speak at the recent BPOA meeting and have read the LAFCO proposals regarding Broadmoor Village. As the daughter of original property owners and resident of Broadmoor for my entire life, I want to express my sustained displeasure with having anything to do with Daly City. J Wayne Johns on expressed it concisely as

"By simply allowing Daly City to provide any services to Broadmoor to substitute what the County currently does to Broadmoor establishes a precedent and foothold that will eventually lead to the end of unincorporated Broadmoor/Colma. At least with what currently exist, there is accountability. By contracting with Daly City, we lose that accountability. By annexation, we lose the service that we currently receive and deserve."

Please let it be known that I disagree wholeheartedly with the LAFCO Circulation Draft Municipal Service Review.

Christine Hall  
1843 Sweetwood Dr.  
Broadmoor Village, CA 94015



**From:** John AGUERRE <aguerj@gmail.com> 6/29/2015 4:48:54 PM  
**To:** Martha Poyatos  
**CC:** Christine iphone; Christine Taliva'a  
**Subject:** Re: Broadmoor Village

Good afternoon,

I would like to reiterate my wife's thanks for your time and availability at our Broadmoor Village Property Owners Association meeting on June 18th. Visibility is a huge component of transparency, and your valuable time is greatly appreciated.

Realizing this is a state mandated recommendation does not make it any easier for long time residents to grasp or accept. I am confident that your time with us made it abundantly clear that the residents of Broadmoor strongly would like to maintain the status quo.

We have no desire to be annexed with Daly City. We have no desire to receive Daly City services, or the contracted services they may offer. We proudly support and work closely with the Broadmoor Police Department and Colma Fire District. This is a long standing relationship that empowers us to have a strong and viable community with a great deal of civic pride. I fear the recommendations will abolish this unique and proud community; this is not acceptable.

I ask that the LAFCO recommendations please be geared toward letting us know how we can maintain our status and community without the need for annexation and contracted services. We like who we are, and where we are. I have to think that increased dialogue with our agencies and association regarding web sites and transparency can find common/comfortable ground with LAFCO that will enable Broadmoor and all its members to continue to be a passionate and vibrant community.

Thank you again for your care and your time.

Sincerely,  
John V. Aguerre

Sent from my iPhone

On Jun 26, 2015, at 2:18 PM, Martha Poyatos <[mpoyatos@smcgov.org](mailto:mpoyatos@smcgov.org)> wrote:

H Christine;

Thank you and I will watch for your comments.

Martha



**From:** Martha Poyatos 6/18/2015 10:17:56 AM  
**To:** westamp  
**BC:** Jean Brook  
**Subject:** Re: Comments re Draft Municipal Service Review for Broadmoor Village

Thank you for your comments on the LAFCo North County Municipal Service Review and Sphere update. They will be included in the report to the Commission that will be considered at the LAFCo meeting of July 15, 2015 scheduled to begin at 1:30 p.m. in the Board of Supervisor's Chambers, 400 County Center, Redwood City.

Sincerely,

Martha Poyatos, Executive Officer  
San Mateo LAFCo  
455 County Center, 2nd Fl.  
Redwood City, CA 94063  
650/363-4224  
650/363-4849 (fax)

>>> westamp <westamp@gmail.com> 6/18/2015 8:30 AM >>>

Dear Ms. Poyatos:

I've reviewed the document regarding the possible consolidation of the Colma Fire and Broadmoor Police Departments with the City of Daly City. We have lived in Broadmoor Village for seven years. We are pleased with the services provided by both current entities. While the report implies that taxes may be reduced with a merger with Daly City, the cynic in me doubts that will happen very much because with the merger, we will assume any debt or taxes that Daly City levies on its residents for the same services.










We like the fast service we receive by the Colma Fire and Broadmoor Police Departments - something that will be lacking if services are folded into a bigger city operation such as Daly City's. I know you are not looking for a vote but I would hope that you and the board will put the Broadmoor Village residents' needs over Daly City's needs for more money.

My vote is no on the mergers. Thank you for your time.

--  
Wendy  
Broadmoor Village Resident



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Mail Properties Message Source Discussion Thread

**From:** Susan Stansfield <goldengategirl2@att.net>

6/30/2015 9:13:53 PM

**To:** Martha Poyatos**Subject:** LAFCO Proposal to take over Broadmoor and Garden Village

Dear Ms. Poyatos,

## TAXATION WITHOUT REPRESENTATION IS TYRANNY!

I am opposed to all of the sections of the LAFCO report! Daly City has tried for a life-time to try to incorporate our communities using LAFCO as their pawn.

I have lived in Garden Village since 1941. My father Ralph Damon and Mr. Gordon started the Broadmoor Police Department in 1948. My father and mother, Margaret Damon, were instrumental in working with Quinten Kopp to bring about the State law that created the Broadmoor Police Department as it is today.

I oppose the idea of consolidating services by eliminating special districts, such as the Broadmoor Police and the Colma Fire Departments. My husband has served as a police officer during the 1960's and 1970's and he has observed the excellent services provided by the Broadmoor Police Department and the Colma Fire Department in quickly responding to emergencies, investigating problems and keeping our community the safe and secure community that we all desire to live in. They are very professional, perform an outstanding service and are readily accessible.

If Daly City were to take over our Broadmoor Police Department and the Colma Fire Department, the response time would be longer. The personal contact of knowing the people who are in the department would disappear; whereas, now, we know these people. They are in our community and make it a point of knowing the residents, which makes them very approachable when the need arises.

I am also opposed to allowing the county service area of San Mateo County to enter into a contract with Daly City to provide our services such as our utilities, parks, landscaping, lighting, P.G.& E., telephone service, cable T.V., water, etc. Daly City has a utility tax, whether they call it a city tax, a local tax, and franchise fee or any other name. We would be forced to pay these fees, which we do not pay now.

We also do not vote for the Daly City Council members, so we have no representation for any of the decisions that are made by this group, nor do we have any opportunity to address the council on matters that concern us. This is the basis on which America was founded: Taxation without Representation is Tyranny.

I urge you and your LAFCO committee to reconsider your proposal in your latest report and vote against any part of it.

Thank you for your consideration in this matter.

Susan Louise Stansfield

June 27, 2015

Attention: Martha Boyatos

RECEIVED

JUN 30 2015

S. O. S.

Save our services

LAFCO

We, the residents of Brookmoor Village, elected a number of years ago to tax ourselves to keep the services of our police and fire departments. Not only do we have excellent respond time to emergencies but our policemen and firemen are also our friends.

We have a very special community. Easter egg hunts, Halloween costume contests, Santa Claus delivering candy cones at Christmas with Santa riding a firetruck with police car escorts.

I could write more but I think you understand the special community we have here. Our policemen and

wrote to let us continue to fund our  
own police and fire departments.

Thank you for whatever you  
can do.

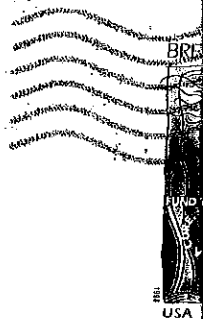
Sincerely,  
Vera Sons

Resident of Broadmoor since 1960.

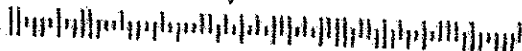
1748 Louvaine Dr.  
Colma, Ca. 94015

SAN FRANCISCO CA 940

27 JUN 2015 PM 5 L



Martha Pozatos  
Executive Officer, San Mateo LAFC  
400 County Center  
Redwood City, Ca. 94063



**From:** Tom Molanphy <tmolanphy@hotmail.com>

**To:** Martha Poyatos

**Subject:** Incorporation Effects on Broadmoor Police and Fire Services

Dear Ms. Poyatos,

My wife and I just received word about the possible incorporation of Broadmoor Village into Daly City. We're concerned about the possible effects on police and fire department services.

My wife and I have owned a house in Broadmoor since 2008. Although we are very, very grateful for many of our neighbors, the neighbors on either side of us, unfortunately, have required us to rely on both the Broadmoor Police and Fire Department many times.

Those departments have provided quick, professional, and excellent service on numerous occasions. For example, both Departments have made a clear effort to curb the dangerous and illegal firework activity that often occurs on the corner of Stoneyford and Bradley on the Fourth of July.

We're very concerned that this exemplary service will disappear if Broadmoor is absorbed into Daly City. We're very proud to be part of Broadmoor Village, and to be part of a community that, overall, respects each other and helps make Broadmoor a safe and wonderful place to live.

Please let me know if I can offer any other information.

Thanks for your time and consideration.

Sincerely,

Tom Molanphy  
723 Stoneyford Drive  
Broader Village, CA 94015  
650-808-0947

[Contributor, USA TODAY 10Best](#)



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Mail Properties Message Source Discussion Thread

**From:** tmak <tmakinsf@yahoo.com> 6/27/2015 7:19:55 PM  
**To:** Martha Poyatos  
**Subject:** Broadmoor Village, Town of Colma

Dear Mrs. Poyatos:


I hope this note finds you well. In response to the subject of consolidating Broadmoor Police Department and Colma Fire District to the City of Daly City presented by you at the Broadmoor Community Center on June 16, 2015, I am writing to express my sincere opinion for your record.

I, Tamie Mak, a Broadmoor property owner, do not and will not support the dissolution and annexation of the Broadmoor Police Department and Colma Fire District to the City of Daly City Colma recommended by LAFCO. The prompt and efficient response from these two departments is vital to the citizens and businesses of Broadmoor Village hence my protest.

Best regards,

Tamie Mak at 736 Thornhill Drive, Broadmoor

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Mail Properties Message Source Discussion Thread

**From:** Kendra <kendrahaha@gmail.com>

6/27/2015 1:13:04 PM

**To:** Martha Poyatos**Subject:** Fwd: Protest of 'LAFCO's definition of efficiency' to dissolve Broadmoor's fully functioning police and fire departments.

Sorry about this computer issue.

A last minute thought ... I also figured that Daly City would be under a huge stress to bring us into their system and they are not solid financially right now. We have no voting rights in Daly City and anything they did would be without our ability to effect the consequences. These are even more reasons that your study should prevent our very efficient services from being kept to the status quo. Do not recommend change!

Sent from my Virgin Mobile Android-Powered Device

----- Original Message -----

**Subject:** Protest of 'LAFCO's definition of efficiency' to dissolve Broadmoor's fully functioning police and fire departments.

**From:** Kendra Langer <kendralangerhaha@gmail.com>

**To:** Kendra <kendrahaha@gmail.com>

**CC:**

Due to computer issues I will write the body of this again.

**To:**

LAFCO and BPOA:

My concern stems from the possible recommendations by LAFCO to dissolve Broadmoor Village's Police and Fire Department because of a badly suited mandate that states that unincorporated areas be treated as a problem to fix rather than an asset to be protected and admired when things work as well as our township.

The California State law creating LAFCO should be reassessed rather than an efficiently well run and popular (judging by our vote to pay extra taxes to show our support) police department, and fire department with an amazing response rate and equally amazing efficiency.

The meeting had at least 60 people who were notified the day before our meeting although the recommendations had been known mid-May by LAFCO. The residents who attended were against dissolving our police and fire departments, as per the comments that Martha said she didn't want to hear. The large attendance at the meeting should, by itself, be considered enough of a protest to warrant a vote.

I am TOTALLY AGAINST dissolving Broadmoor's finest (Police and Fire Department) by having LAFCO ineptly handing them over to Daly City, which has a far less of an efficient track record, and Daly City is far less financially stable.

We do not need this change!

Consider this as a protest to LAFCO's plan and recommendation, and a request for a VOTE by Broadmoor's residents.

Very sincerely,

Kendra Langer

Resident of Broadmoor

568 Mac Arthur Drive

Colma, Broadmoor Village 94015

----- Forwarded message -----

**From:** "Kendra Langer" <kendralangerhaha@gmail.com>

**Date:** Jun 27, 2015 2:18 AM

**Subject:** Protest of recommendation to use 'LAFCO's definition of efficiency' to dissolve Broadmoor's fully functioning police and fire departments.

**To:** <mpoyatos@smcgov.org>

**To:** Martha Poyatos, LAFCO, Broadmoor Property Owners Association

**Re:** study and recommendation by LAFCO

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Mail Properties Message Source Discussion Thread

**From:** Ho Louie <holouie88@gmail.com> 6/25/2015 2:30:33 PM  
**To:** Martha Poyatos  
**Subject:** Broadmoor Police

We want to keep the Broadmoor Police Department and the Colma Fire District  
.  
No annexation, we want our own community. We don't want to join Daly City

Ho Louie, homeowner  
811 Maddux Drive,  
Broadmoor Village, CA 94015

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Mail Properties Message Source Discussion Thread

**From:** daisy louie <daisylouie@gmail.com> 6/25/2015 8:34:56 AM  
**To:** Martha Poyatos  
**Subject:** Broadmoor Police Department & Colma Fire District

My family has been living in 811 Maddux Drive, Broadmoor Village since 1977 and we have owned our home since then. Broadmoor is a great community. It is a safe heaven thanks to the Broadmoor Police Department and the Colma Fire District.

We are against any form of annexations. We want our own police department and fire district.

From Daisy Louie  
home owner



**From:** Alyce Bowser <abomabow@yahoo.com> 6/22/2015 4:51:00 PM  
**To:** Martha Poyatos  
**Subject:** Broadmoor Village

Ms. Poyatos,

I am resident of Broadmoor Village. I oppose the elimination and consolidation of the services provided by Broadmoor police department and Colma fire departments. I have had an occasion to use these services and the response was excellent why change it?

I received your notice to late to attend the meeting on June 18th.

Alyce Bowser  
1640 Sweetwood Dr.  
Daly City, CA 94015

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Mail Properties Message Source Discussion Thread

**From:** Andrea Hall <andreameghanhall@gmail.com>

6/18/2015 3:47:52 PM

**To:** Martha Poyatos**Subject:** Dissolving the Broadmoor Police and Colma Fire Departments

Dear Ms. Poyatos,

I am writing to disagree with LAFCo's recent recommendation that the Broadmoor Police and Colma Fire Department be merged with Daly City. As a third generation Broadmoor resident, this would be a huge loss to a community that already struggles to maintain its identity as a haven for working-class families in the rapidly gentrifying Bay Area. As LAFCo's report acknowledges, the Broadmoor Police and Colma Fire Department provide excellent service at a fair price. Their performance meets or exceeds national standards. They are beloved fixtures in the community, which allows them to recruit volunteers and keep their costs low. LAFCo identifies no concrete benefits to residents of merging with Daly City, except for a specious promise that it "could lower parcel taxes." However, LAFCo's report acknowledges that "the scope of this Municipal Service Review does not include a fiscal analysis of such a merger." (p. 177) LAFCo admits that there is no way to know what effects the merger would have on Broadmoor residents' parcel taxes. The merger will only benefit Daly City which will now receive (likely the same) parcel tax while providing lower quality services to Broadmoor. Further, I would like to conclude that I am outraged that LAFCo has the authority to undertake these measures without approval from Broadmoor's residence. Given that I was not allowed to vote on the members of its board, it's absurd that they should have any say in how my local tax dollars are spent. I would much rather see LAFCo dissolved and with it, a wholly unnecessary level of local government.

Best,

Andrea Hall

1843 Sweetwood Drive, Unincorporated Colma, 94015-2014

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Mail Properties Message Source Discussion Thread

**From:** George Abuyaghi <gabuyaghi@gmail.com>

6/29/2015 8:15:57 AM

**To:** Martha Poyatos

**Subject:** Broadmoor

Hello;

I'm totally against the annexation of Broadmoor police department and the Colma fire department to Daly City.

I lived in Broadmoor since 1979. I don't even remember having a single bad experience with both the police and the fire departments.

I say if it is not broken, don't fix it. I bet you have the same thinking as mine if this annexation happened in your own neighborhood.

Thank You

George Abuyaghi



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Mail Properties Message Source Discussion Thread

**From:** Steven Musgrove <sgmusgrove@hotmail.com> 6/21/2015 11:21:13 AM  
**To:** Martha Poyatos  
**CC:** Wife  
**Subject:** Proposed Merger of BPPD with Daly City

Dear Ms. Martha Poyatos,

My wife and myself moved to Broadmoor in February 2009. We love this community, and we have had personal experiences with the BPPD that have enhanced our affection for our community and overall safety. As you know there is no substitute for the feeling of community within a neighborhood and the sense of cohesiveness that a good neighborhood can provide. Our number one priority in a community must be a sense of safety; BPPD provides both a sense of safety (tangible and perceived), which are well worth the relatively small parcel tax that we payout as Broadmoor property owners. Not all issues can be measured with the bottom line. We implore that the leadership group of the LAFCO take more things into consideration than the bottom line. Recently, SFGate wrote an article on the 30 most safest cities in the bay area (see link: <http://www.sfgate.com/bayarea/article/The-30-safest-suburbs-in-the-Bay-Area-6289676.php#photo-8066032>). And, Broadmoor made the list, finishing ahead of cities such as Sausalito. I do not believe this is an accident.

Our Son Sam was born June 2012 and as you would expect, our feelings about our community have been further accentuated. The Broadmoor Police Department, and the service they provide to our community cannot be measured solely by the bottom line. They have provided immediate police services, a sense of well-being, and security to our family and community in a personal manner that is lost by larger, impersonal police services that are typically representative of other cities.

Sincerely,  
Steven Musgrove & Family  
1719 Louvaine Dr.  
Broadmoor, CA 94015



**From:** Christine Taliva'a 6/25/2015 3:15:07 PM  
**To:** Martha Poyatos  
**CC:** Christine iphone; John cell  
**Subject:** Broadmoor Village

Hi Martha,

My husband and I were at the meeting last Thursday, June 18, at the Broadmoor Property Owners Assoc. Thank you for coming out and explaining (over and over) what your agency is doing.

My husband, John Aguerre and I are still forming our comments in order to make the June 29, 2015 deadline. We will email you over the weekend from home.

Again, thank you for taking the time to meet with our community.

Christine  
1156 Nimitz Drive  
Broadmoor Village, 94015

Christine Taliva'a-Aguerre  
Appraiser ~ Special Properties  
Office of Mark Church  
Assessor-Clerk-Recorder  
[ctalivaa@smcare.org](mailto:ctalivaa@smcare.org)  
(650)599-1258  
Fax (650)599-7435  
[www.smcare.org](http://www.smcare.org)

Steven Cheechov  
PO Box 1547  
San Bruno, CA 94066-7547

Local Agency Formation Commission  
ATTN: Martha Poyatos, Executive Officer  
455 County Center  
Redwood City, CA 94063

09 July 2015

*SUBJECT: Dissolving Special Districts, Colma fire, Broadmoor Police and Bayshore Sanitary.*

*Dear Martha Poyatos:*

*I read an article about LAFCO in the free paper that I obtain for my reading. I do not know of any LAFCO member who is for the homeowner/s!*

*I do take notice about the item stated that the savings going into another city for services Fire and Police protection would be significant? This is a as far from the truth as Redwood City is to Washington, D.C.!*

*I AM AGAINST ANY MOVE TO DISSOLVE these services because I have and will live in the area of Broadmoor Village for a few more years. The county cannot provide police service for our area! That is why the BROADMOOR POLICE DISTRICT was formed! The COLMA FIRE DISTRICT had agreed to provide fire service to our area, also!*

*The LAFCO Commission is (from my stand point of view) is a nightmare! How many years has the LAFCO Commission been under the politician? How many areas of unincorporated Colma is under the BROADMOOR POLICE DISTRICTS watch?*

*I have sent you an email to you, but I keep getting it back as a UX delayed 72 hours! It must be like the OBAMA INSURANCE gig, all fouled up!*

*I am against the DISSOLVING OF THE ENITIES.*

*Sincerely,*

  
Steven Cheechov